



APPENDIX C TREASURY MANAGEMENT QUARTER 2 2025/26 UPDATE

Introduction

- 1.1 Treasury Management is the management of the council's borrowing, investments and cash flows, including its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks.
- 1.2 The CIPFA (Chartered Institute of Public Finance and Accountancy) Code of Practice for Treasury Management 2021 recommends that members be updated on treasury management activities at least quarterly. This report, therefore, ensures the council is implementing best practice in accordance with the Code.

Economic Context

- 2.1 The first half of 2025/26 saw:
 - A 0.3% increase in Gross Domestic Product (GDP) for the period April to June 2025. More recently, the economy stagnated in July, with higher taxes for businesses restraining growth.
 - The 3-month year on year rate of average earnings growth excluding bonuses has fallen from 5.5% to 4.8% in July.
 - CPI inflation has fluctuated but finished September at 3.8%, whilst core inflation eased to 3.6%;
 - 10-year gilt yields, having fluctuated between 4.4% and 4.8%, were 4.7% in September.
- 2.2 On 7 August, the Bank of England's Monetary Policy Committee (MPC) voted to reduce the Bank Rate from 4.25% to 4.00% and held it steady in their September meeting.

Investments

3.1 At 30 September 2025, the council held investments as shown in table 1.

Table 1 Investment Portfolio

Treasury investments	Term	Maturity date	Interest rate	Amount invested £m
Instant Access Money Market Funds:				
Federated	N/A	N/A	4.09%	10.00
Aberdeen Standard	N/A	N/A	4.08%	10.00
Deutsche	N/A	N/A	4.01%	1.09
Insight	N/A	N/A	4.04%	10.00
Morgan Stanley	N/A	N/A	4.04%	10.00
Invesco	N/A	N/A	4.07%	9.00
CCLA	N/A	N/A	4.04%	6.00
Fixed Term Deposits:				
Lloyds	92 days	07/11/25	4.10%	5.00
Total treasury investments			Average 4.06%	61.09

3.2 The council applies the credit worthiness service provided by MUFG Corporate Markets. This service employs a modelling approach utilising credit ratings from three main credit rating agencies (Fitch, Moody's and Standard and Poor's). This modelling approach combines credit ratings, credit watches and credit outlooks in a weighted scoring system to which MUFG Corporate Markets allocate a series of colour coded bands with suggested maximum durations for investments. These are detailed in the Treasury Management Strategy for 2025/26 as approved by Council in February 2025.

3.3 The council has earned interest on its investments as shown in table 2. There is a revenue budget of £0.552 million for 2025/26, resulting in an underspend of £0.844 million within the Central budget line.

Table 2: Interest earned

Month	Average amount invested £m	Average rate of interest earned	Amount of interest earned £m
Apr 25	52.1	4.54%	0.194
May 25	60.9	4.39%	0.227
Jun 25	62.7	4.28%	0.203
July 25	70.7	4.54%	0.266
August 25	77.6	4.10%	0.271
September 25	71.0	4.03%	0.235
Total			1.396
Budget			0.552
Underspend variance			0.844

3.4 In addition to the investment income, the council earns interest on the provision of loan finance to the waste disposal PFI provider. This is expected to generate loan interest of £1.7 million in 2025/26 and will be credited to the waste reserve.

Borrowing

- 4.1 The council can only borrow up to its Authorised Borrowing Limit which represents the affordable limit determined in compliance with the Local Government Act 2003. It is the maximum amount of debt that the authority can legally owe. The authorised limit provides headroom over and above the operational boundary for unusual cash movements. The Authorised Borrowing Limit for external borrowing (excluding PFI and leases) for 2025/26 is £350m which was approved in the Treasury Management Strategy.
- 4.2 At 30 September 2025, the council held long-term borrowing of £135.5m; no new long-term borrowing has been secured during the current financial year. The council's Capital Financing Requirement at 1st April 2025 is £320.6m, which demonstrates that the Council has significant internal borrowing when compared to the actual long-term borrowing (excluding PFI liabilities) of £135.5m.
- 4.3 It is anticipated that significant further borrowing will be undertaken in the second half of the financial year, due to actual expenditure within the capital programme and the ongoing impact of financing the DSG deficit.
- 4.4 The current capital financing budget position is shown in table 3, which includes interest payable forecasts for the anticipated further borrowing. The overspend will be managed through the use of the Treasury Management reserve.

Table 3: Summary of borrowing budget

	Budget £m	Forecast £m	(Surplus)/deficit £m
Minimum Revenue Position (MRP)	11.8	11.3	(0.5)
Interest Payable on loans	5.8	6.6	0.8
Total	17.6	17.9	0.3

Compliance with Treasury and Prudential Limits

- 5.1 During the quarter ended 30 September 2025, the council has operated within the treasury and prudential indicators set out in the Treasury Management Strategy for 2025/26. Actual values for quarter 2 are shown in table 4.
- 5.2 Treasury indicators for quarter 2 are shown as actual values as at 30 September 2025, e.g. for PI4 (authorised limit for external debt), the actual value of external debt as at 30 September 2025 of £183.3 million is shown against a Treasury Indicator limit of £420.0 million as approved in the Treasury Management Strategy. This means that actual debt is lower than the approved limit and the council is operating within agreed boundaries.
- 5.3 Prudential indicators for quarter 2 are shown as updated forecasts for the financial year 2025/26, e.g. for PI1 (capital expenditure), the forecast of spend for the financial year 2025/26 of £112.1 million is shown against a Prudential indicator value approved in the Treasury Management Strategy of £155.2 million. This means that capital expenditure for 2025/26 is now forecast to be lower than was budgeted for at the start of the year.

Table 4: Prudential and Treasury indicators for 2025/26 as at 30 September 2025

Ref	Treasury indicators	Description	2025/26 Budget/Limit £000	Actual as at 30 Sept 2025 £000	Compliance result
PI4	Authorised limit for external debt	To set an authorised limit for its gross external debt for the forthcoming financial year (includes PFI liabilities)	420,000	183,300	Within limit
PI5	Operational boundary for external debt	To set an operational boundary for its gross external debt for the forthcoming financial year (includes PFI liabilities)	400,000	183,300	Within limit
PI8	Upper limit for principal sums invested over 364 days	To set an upper limit for total principal sums invested over 364	5,000	NIL	Within limit
PI7	Maturity structure upper and lower limits:	To set upper and lower limits for the maturity structure of its borrowing			
	Under 12 months		0-10%	5%	Within limit
	12 months to 2 years		0-10%	5%	Within limit
	2 to 5 years		0-25%	12%	Within limit
	5 to 10 years		0-35%	18%	Within limit
	10 years and above		0-80%	60%	Within limit
	Prudential indicators	Description	2025/26 Budget £000	Forecast for 2025/26 at 30 Sept 2025 £000	Compliance result
PI1	Capital expenditure	A reasonable estimate of the total capital expenditure that it plans to incur during the forthcoming financial year	155,247	112,131	Under budget
PI2	Capital financing requirement (CFR)	A reasonable estimate of the total capital financing requirement at the end of the forthcoming financial year	378,079	335,342	Under budget
PI3	Gross debt and CFR	To ensure that the total gross debt does not, except in the short term, exceed the total of capital financing requirement	64%	40% current debt only	Below 100%, within limit
PI6	Ratio of financing costs to net revenue stream	To estimate the proportion of financing costs to net revenue stream for the forthcoming financial year	10%	8%	Under budget
PI9	Ratio of net commercial and service investments income to net revenue stream	To estimate the proportion of net income from commercial and service investments to net revenue stream for the forthcoming financial year	1%	1%	Low reliance on this income